

Message Text

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ACTION EA-14

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SIG-04 CU-04 INR-10 AID-20 AGR-20 CIAE-00 COME-00

DODE-00 NSC-07 OMB-01 PC-10 TRSE-00 USIA-15 LAB-06

DRC-01 RSC-01 NSCE-00 EUR-25 ACDA-19 CIEP-02 XMB-07

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FM USLO PEKING

TO SECSTATE WASHDC 1593

INFO AMCONSUL HONG KONG

S E C R E T PEKING 545

E.O. 11652: GDS

TAGS: PFRO, OGEN, CH

SUBJECT: FY 1975 PARA, SECTION III FOR PEOPLE'S REPUBLIC
OF CHINA

REF: PEKING 544

1. THERE FOLLOWS THE THIRD AND FINAL SECTION OF USLO'S
POLICY ASSESSMENT FOLLOWING THE PARA FORMAT. WE ARE TRANSMITTING
THE NARRATIVE PORTION TELEGRAPHICALLY AND WILL SEND DATA SHEETS
IN NEXT POUCH APRIL 4.

2. SECTION III. ESTIMATE OF RESOURCES NEEDED

AS IT APPROACHES IT FIRST ANNIVERSARY, USLO HAS
DEVELOPED FROM TWO ROOMS IN THE PEKING HOTEL OPERATING WITH
MANUALLY ENCRYPTED MESSAGES TO A FULLY STAFFED AND EQUIPPED
MISSION. OUR OPERATIONAL CONTACTS WITH PRC OFFICIALS, ALTHOUGH
LIMITED IN COMPARISON WITH SOME OTHER MISSIONS, HAVE BEEN

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PRODUCTIVE AND HAVE PROVIDED INVALUABLE EXPERIENCE. FISCAL YEAR

1974 WAS AN ATYPICAL YEAR FOR USLO; WE ANTICIPATE THAT IN THE COMING YEAR OUR OPERATIONS WILL SETTLE INTO A MORE NORMAL PATTERN.

3. WHEN USLO WAS ESTABLISHED, IT WAS DECIDED, FOR REASONS OF HIGH VISIBILITY AND IN CONNECTION WITH THE NECESSITY FOR AN ADVANCE NEGOTIATING PARTY, TO ESTABLISH TWO POSITIONS AT THE DEPUTY CHIEF OF MISSION LEVEL. WHILE THIS ARRANGEMENT WORKED WELL DURING THE EARLY STAGES OF ESTABLISHING OUR MISSION, IT HAS BECOME INCREASINGLY APPARENTLY THAT TWO POSITIONS ARE NO LONGER ESSENTIAL. WITH THE RETIREMENT OF DEPUTY CHIEF JENKINS, THEREFORE, USLO RECOMMENDS THAT THE NUMBER OF POSITIONS IN THE EXECUTIVE SECTION BE REDUCED FROM FOUR TO THREE.

4. DURING THE COMING YEAR WE FORESEE RELATIVELY LITTLE CHANGE IN THE POLITICAL REPORTING PATTERN ESTABLISHED WHEN USLO WAS SET UP, RELYING PRIMARILY ON THE HONG KONG CONSULATE GENERAL FOR ANALYTICAL REPORTING, WITH USLO CONCENTRATING ON OPERATIONAL RELATIONS WITH THE PRC, TRAVEL AND OBSERVATION, AND CONTACTS WITHIN THE PEKING DIPLOMATIC COMMUNITY. DESPITE OCCASIONAL DIFFERENCES IN ANALYSIS GROWING OUT OF OUR DISSIMILAR GEOGRAPHIC PERSPECTIVES, OUR RELATIONS WITH HONG KONG HAVE WORKED WELL AND WE SEE NO NEED AT THIS TIME TO INCREASE THE STAFF OF THE POLITICAL SECTION.

5. U.S. - PRC COMMERCIAL RELATIONS HAVE DEVELOPED AT A PACE UNFORESEEN AT THE TIME OF THE ESTABLISHMENT OF USLO IN EARLY 1973. THE NECESSITY FOR EXTENSIVE SUPPORT FOR BUSINESSMEN'S ACTIVITIES IN PEKING, ATTENDANCE AT THE SEMIANNUAL CANTON FAIR, AND CONTRIBUTION TO HONG KONG'S ECONOMIC REPORTING AND ANALYSIS HAVE REQUIRED THAT THE COMMERCIAL/ECONOMIC SECTION BE INCREASED BY ONE OFFICER POSITION. WITH THIS INCREASE, USLO HOPES TO TAKE A MORE ACTIVE ROLE WITH THE CHINESE FOREIGN TRADE CORPORATIONS IN SUPPORT OF INITIATIVES BY U.S. FIRMS AND TO IMPROVE ECONOMIC REPORTING THROUGH INCREASED VISITS TO CHINESE FACTORIES AND COMMUNES, MORE ACTIVE CONTACTS WITH COMMERCIAL/ECONOMIC OFFICERS IN OTHER DIPLOMATIC MISSIONS, AND MORE FOLLOW-UP INFORMATIONAL EFFORTS WITH AMERICAN BUSINESSMEN TOWARD THE END OF THEIR PEKING VISITS.

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6. SINCE REACHING AGREEMENT WITH THE PRC ON CONSULAR FUNCTIONS, THE CONSULAR WORKLOAD HAS STEADILY INCREASED, AND WE ANTICIPATE THAT USLO WILL BECOME INVOLVED IN A STEADILY GROWING SERIES OF REQUESTS BY THE CHINESE FOR DOCUMENTATION AS AMERICAN CITIZENS. AT PRESENT, THE CONSULAR FUNCTIONS ARE SHARED BY THE ADMINISTRATIVE OFFICER AND A MEMBER OF THE POLITICAL SECTION. WE MAY MAKE A LATER RECOMMENDATION THAT THE DEPARTMENT

SHOULD CONSIDER THE POSSIBILITY OF ASSIGNING TO USLO A CHINESE
LANGUAGE OFFICER WHO HAS A THOROUGH KNOWLEDGE OF CONSULAR AFFAIRS.
HE WOULD ALSO ASSIST IN CULTURAL AND INFORMATIONAL ACTIVITIES OF
THE MISSION.
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